



Cabinet of
Ministers
of Ukraine



REFORMS DELIVERY OFFICE
CABINET OF MINISTERS OF UKRAINE



SUPPORTED BY EBRD UKRAINE MDA

UPDATE ON UKRAINE'S REFORM PROGRESS 2025

The document was prepared by the Recovery and Reform Delivery Office of the Cabinet of Ministers of Ukraine, together with the Secretariat of the Cabinet of Ministers of Ukraine, based on monitoring of the Reforms Matrix

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INTRODUCTION

In 2025, the Government of Ukraine continued implementing reforms aimed at fulfilling its international commitments. The following information provides an **update on the key policy documents and regulations adopted by Ukraine, and other reform measures implemented from 1 January to 31 December 2025**. The results of the reform efforts were assessed by monitoring the Reforms Matrix.

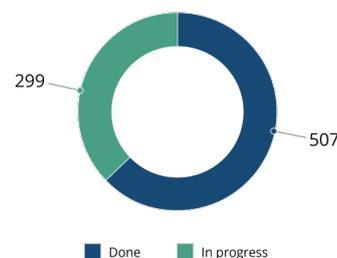
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REFORMS MATRIX

The Reforms Matrix comprises **510 conditionalities and recommendations with 806 indicators** (as of January 1, 2026), which are set out in the following documents:

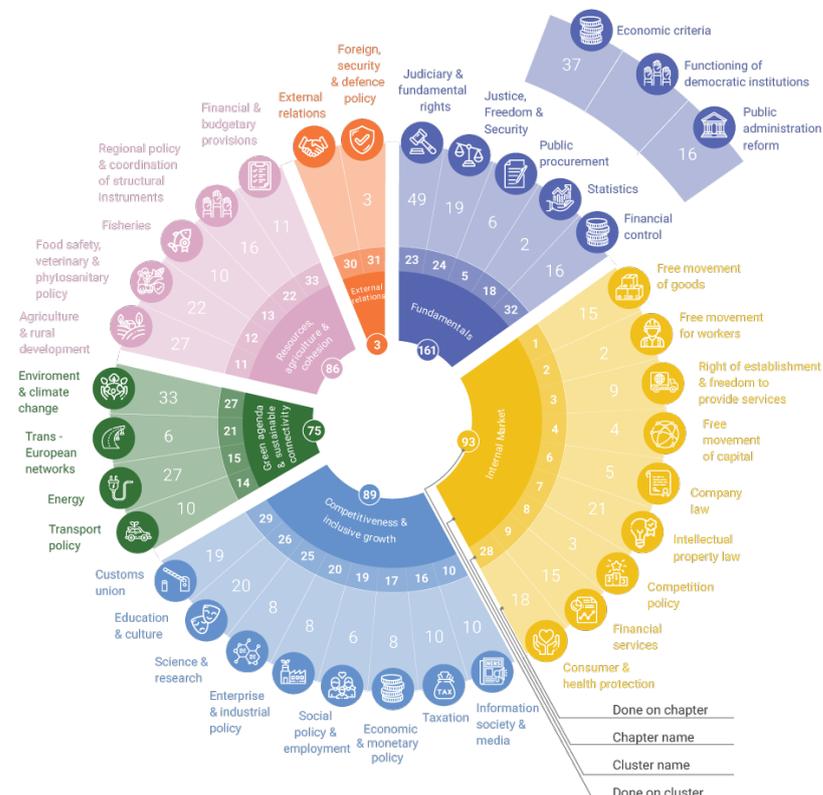
- European Commission's Recommendations presented in Ukraine's Progress Report under the EU Enlargement Package 2023 and 2024;
- Ukraine Plan under the Ukraine Facility;
- Memorandum for Economic and Financial Policy under the International Monetary Fund Extended Fund Facility (EFF) Arrangement for Ukraine (IMF Loan Conditions);
- World Bank Conditions under the Development Policy Loan (DPL);
- "Program-for-Results (PforR)" Projects.

507 indicators were implemented during 2024 – 2025 (as of January 1, 2026)



The list of conditionalities and recommendations, with the corresponding implementation indicators, includes both short- and long-term measures, each with its own timeline for implementation.

Implementation of Indicators Across Clusters and Chapters



¹ The Ukraine Recovery and Reform Architecture (URA) is a comprehensive technical assistance programme deployed by the European Bank for Reconstruction and Development (EBRD), in partnership with the European Union, to support critical recovery and reform processes in Ukraine. URA is implemented with the financial assistance of the EBRD-Ukraine Stabilisation and Sustainable Growth Multi-Donor Account (MDA), contributors to which are Austria, Denmark, Finland, France, Germany, Italy, Japan, Latvia, the Netherlands, Norway, Poland, Slovenia, Sweden, Switzerland, the United Kingdom, the United States, and the European Union.

CLUSTER 1: FUNDAMENTALS

KEY ACHIEVEMENTS

In 2025, Ukraine established a comprehensive strategic framework for the reforms required under Cluster 1 “Fundamentals”, thereby ensuring procedural readiness for the opening of EU accession negotiations.

In May 2025, the Cabinet of Ministers of Ukraine approved **the Roadmaps on the Rule of Law, Public Administration Reform, and the Functioning of Democratic Institutions, as well as the Action Plan on the Protection of the Rights of Persons Belonging to National Minorities (Communities) of Ukraine**.

In September 2025, the Government Office for Coordination of European and Euro-Atlantic Integration **submitted the 2025 Report on the implementation of measures required to open Cluster 1 to the European Commission**. The Report provided a consolidated overview of progress in implementing the approved Roadmaps and Action Plan.

In October 2025, Ukraine conducted **the first round of coordination consultations with the European Commission on measures required to open negotiations under Cluster 1**. The consultations focused on the implementation of the Roadmaps and the Action Plan. As a result, the parties agreed on regular implementation reporting, periodic coordination meetings, and the establishment of a joint platform for information and document exchange.

Throughout 2025, the Government of Ukraine approved Ukraine’s official negotiating positions for negotiations with the European Union on the conclusion of an Accession Agreement between Ukraine and the European Union across all relevant chapters of the EU negotiating framework (Clusters 1–6). According to the European Commission’s assessment, all six negotiating clusters are ready to be opened.

To strengthen transparency, coordination, and results-oriented monitoring, in December 2025, the Government approved **the Regulation on establishing the “Accession Pulse” information system**, designed to track implementation of the Roadmaps, the Action Plan, and other strategic documents in the field of European integration.

In December 2025, the Interdepartmental Working Group on Ensuring the Negotiation Process for Ukraine’s Accession to the EU and Adapting Ukrainian Legislation to EU Law **preliminarily approved the draft National Programme for the Adaptation of Ukrainian Legislation to European Union Law (EU acquis)**.

FIGHT AGAINST CORRUPTION

In 2025, Ukraine took steps to strengthen institutional safeguards and further align with EU standards.

Anti-corruption efforts remain a core reform priority and a socially sensitive issue. In 2025, the parliamentary process concerning anti-corruption infrastructure entered a tense phase: decisions were made that raised concerns among civil society and international partners about the independence of the National Anti-Corruption Bureau of Ukraine (NABU) and the Specialised Anti-Corruption Prosecutor’s Office (SAPO). Ultimately, on 31 July 2025, the Verkhovna Rada adopted **Law No. 4560-IX, which restored and strengthened key institutional safeguards, including restoring SAPO’s ability to exercise procedural supervision over NABU investigations**.

In line with commitments to the IMF and the EU, on 6 August 2025, **the Government appointed the Director of the Bureau of Economic Security of Ukraine**.

On 27 July 2025, in accordance with commitments under the Ukraine Facility, **the Law on the reform of the Asset Recovery and Management Agency (ARMA) (Law No. 4503-IX of 18 June 2025) was signed**, launching a competitive procedure for the selection of a new Head of ARMA with the participation of international experts.

Following the entry into force on 1 September 2025 of **Law No. 3606-IX “On Lobbying”**, the National Agency on Corruption Prevention launched the Transparency Register, an open public platform for collecting, disclosing, and monitoring information on lobbying activities in Ukraine.

In October 2025, **Ukraine was invited to accede to the OECD Convention on Combating Bribery of Foreign Public Officials in International Business Transactions**.

Throughout 2025, **active work continued on the draft Anti-Corruption Strategy for 2026–2030**, which was refined following 26 public consultations and, on 7 January 2026, submitted for interagency clearance.

JUDICIARY AND FUNDAMENTAL RIGHTS

In 2025, Ukraine advanced judicial reform by strengthening institutional capacity, restoring the full functioning of key judicial bodies, and implementing measures to protect rights in line with European standards.

In April 2025, the Security Service of Ukraine approved **the Development Strategy of the Security Service of Ukraine for 2025–2030** together with its implementation plan.

To strengthen the institutional capacity of anti-corruption justice, **the President of Ukraine appointed two judges to the High Anti-Corruption Court (Presidential Decree No. 378/2025)**. In June and September 2025, the President appointed **two judges to the Constitutional Court of Ukraine**, thereby restoring its operational capacity.

On 16 September 2025, the Verkhovna Rada of Ukraine adopted **Law No. 4602-IX establishing the Specialised District Administrative Court and the Specialised Administrative Court of Appeal**.

On 20 August 2025, the Cabinet of Ministers of Ukraine approved **Order No. 920-r “On the approval of the Drug Policy Strategy for the period up to 2030 and the operational plan for its implementation in 2025–2027”**, establishing a coordinated state policy on prevention, rehabilitation, and law enforcement cooperation in line with EU and UN standards.

By Order of the Cabinet of Ministers of Ukraine No. 1188-r of 29 October 2025, the **Operational Plan for the implementation in 2025–2026 of the Strategy for Reforming the Penitentiary System until 2026** was approved. The Plan envisages more than 100 measures to modernise penitentiary institutions and pre-trial detention facilities, improve detention conditions, prevent torture, strengthen medical care, expand access to education, employment, and psychological support for detainees, and introduce modern security technologies.

PUBLIC ADMINISTRATION REFORM

In 2025, public administration reform advanced through **the introduction of a transparent remuneration system for civil servants and strengthened strategic planning**.

Law of Ukraine No. 4282-IX of 11 March 2025 **“On Amendments to Certain Laws of Ukraine on the Introduction of Unified Approaches to the Remuneration of Civil Servants Based on Job Classification”** introduced unified approaches to civil service pay based on job classification.

To enhance policy coordination, in August 2025, the Cabinet of Ministers of Ukraine approved **the Concept of National Strategic Planning** (Cabinet of Ministers Order No. 853-r of 13 August 2025).

ECONOMIC CRITERIA

In 2025, Ukraine improved the functioning of the market economy by **strengthening public investment planning and introducing digital tools for transparent governance of recovery and reconstruction**.

On 26 August 2025, the Strategic Investment Council, based on the Medium-Term Plan of Priority Public Investments for 2026–2028, approved **the Single Project Pipeline**, developed in accordance with the new methodology (Cabinet of Ministers Resolution No. 527 of 28 February 2025).

By Decree No. 1289 of 20 August 2025 of the Ministry for Development of Communities and Territories of Ukraine, **the DREAM digital system** for recovery project management was integrated with donor coordination, project monitoring, and financial programme management modules.

PUBLIC PROCUREMENT

In 2025, Ukraine made progress toward aligning with EU standards in public procurement by **strengthening the legal framework for public-private partnerships**. On 19 June 2025, the Verkhovna Rada adopted **Law of Ukraine No. 4510-IX “On Public-Private Partnership”**, which aligned Ukrainian legislation with EU standards, in particular Directive 2014/23/EU, and enhanced transparency and efficiency in the implementation of public-private partnership projects.

STATISTICS

From July 2025, amendments to the Law of Ukraine “On the Protection of the Interests of Reporting Entities and Other Document Submitters during Martial Law or a State of War” entered into force, lifting restrictions on the submission of statistical and financial reports during martial law. As a result, the submission of relevant reports by respondents to the state statistics authorities was resumed across Ukraine.

KEY LEGISLATIVE ACTS ADOPTED

1. [Cabinet of Ministers of Ukraine Order No. 475-r of 14 May 2025](#) – “On some issues related to the negotiation process on Ukraine’s accession to the European Union under Cluster 1 ‘Fundamentals of the EU accession process’”.
2. [Law of Ukraine No. 4560-IX of 31 July 2025](#) – “On amendments to certain legislative acts of Ukraine regarding the strengthening of the powers of the National Anti-Corruption Bureau of Ukraine and the Specialised Anti-Corruption Prosecutor’s Office”.
3. [Law of Ukraine No. 4503-IX of 18 June 2025](#) – “On amendments to the Law of Ukraine ‘On the National Agency of Ukraine for the Identification, Search and Management of Assets Derived from Corruption and Other Crimes’ regarding strengthening the institutional capacity of the National Agency of Ukraine for the Identification, Search and Management of Assets Derived from Corruption and Other Crimes, and improving asset management mechanisms”.
4. [Cabinet of Ministers of Ukraine Order No. 821-r of 6 August 2025](#) – “On the appointment of O.I. Tsyvinskyi as Director of the Economic Security Bureau of Ukraine”.
5. [Decree of President of Ukraine No. 378/2025 of 3 June 2025](#) – “On the Appointment of Judges of the High Anti-Corruption Court”.
6. [Decision of the High Qualification Commission of Judges of Ukraine of 3 June 2025](#) – “On conducting the competition to fill vacant positions in the High Anti-Corruption Court”.
7. [Decree of the President of Ukraine No. 438/2025 of 27 June 2025](#) – “On the appointment of O. Vodyannikov as a Judge of the Constitutional Court of Ukraine”.
8. [Decree of the President of Ukraine No. 687/2025 of 17 September 2025](#) – “On the Appointment of Yu. Barabash as a Judge of the Constitutional Court of Ukraine”.
9. [Law of Ukraine No. 4602-IX of 16 September 2025](#) – “On the Establishment of the Specialised District Administrative Court and the Specialised Administrative Court of Appeal”.
10. [Cabinet of Ministers of Ukraine Order No. 920-r of August 20, 2025](#) – “On approval of the Drug Policy Strategy until 2030 and the operational plan for its Implementation for 2025–2027”.
11. [Cabinet of Ministers of Ukraine Resolution No. 667 of 6 June 2025](#) – “On amendments to the Resolution of the Cabinet of Ministers of Ukraine of December 29, 2023 No. 1409; On amount of bonuses to official salaries for the ranks of civil servants in state bodies that classified civil service positions; Procedure for bonuses for civil servants holding civil service positions of category ‘A’ in state bodies that classified civil service positions”.
12. [Cabinet of Ministers of Ukraine Resolution No. 668 of 6 June 2025](#) – “On the approval of the procedure for forming the wage fund of civil servants in a state body”.
13. [Decree of the National Agency of Ukraine for Civil Service No. 74-25 of 9 June 2025](#) – “On approval of the model regulation on bonuses for civil servants in state bodies that classified civil service positions, their apparatus (secretariats), registered with the Ministry of Justice of Ukraine on June 12, 2025, No. 898/44304”.
14. [Decree of the National Agency of Ukraine for Civil Service No. 78-25 of 16 June 2025](#) – “On taking into account the comments of the State Registration Authority on the Decree of the National Agency of Ukraine on Civil Service” dated June 9, 2025, No. 74-25”.
15. [Cabinet of Ministers of Ukraine Order No. 853-r of 13 August 2025](#) – “On approval of the concept for the National Strategic Planning”.
16. [Law of Ukraine No. 4510-IX of 19 June 2025](#) – “On public-private partnership”.
17. [Law of Ukraine No. 4505-IX of 18 June 2025](#) – “On amendments to the Tax Code of Ukraine and other Laws of Ukraine to expand patients’ access to medicines procured by the entity authorised to conduct procurement in the healthcare sector through managed access agreements”.

18. **Cabinet of Ministers of Ukraine Order No. 1188-r of 29 October 2025** – “On the approval of the operational plan for the implementation in 2025–2026 of the Strategy for Reforming the Penitentiary System until 2026”.
19. **Ministry for Development of Communities and Territories of Ukraine Decree No. 1289 of 20 August 2025** – “On the introduction into trial operation of software for a unified digital integrated information and analytical system for managing the process of restoring real estate, construction, and infrastructure”.
20. **Cabinet of Ministers of Ukraine Resolution No. 1624 of 10 December 2025** – “On the information system for monitoring Ukraine’s fulfilment of its obligations in the field of European integration, Accession Pulse”.

CLUSTER 2: INTERNAL MARKET

KEY ACHIEVEMENTS

In 2025, Ukraine made steady progress in implementing reforms to deepen integration into the EU internal market and ensure alignment with the relevant EU acquis. Ukraine sustained reform momentum, achieving tangible progress in aligning legislation and institutions with the EU acquis across free movement of goods, financial services, capital markets, employment, competition, consumer protection, and intellectual property law. Overall, these reforms significantly deepened regulatory convergence with the EU internal market and reinforced Ukraine's institutional capacity to implement and enforce EU-aligned rules.

FREE MOVEMENT OF GOODS

Ukraine has made progress in aligning its regulatory framework with EU sectoral rules on the free movement of goods. Key technical regulations were adopted in priority areas, including **energy labelling and ecodesign requirements for refrigerating appliances with a direct sales function** (taking effect from September 1, 2026), as well as machinery safety (taking effect from January 20, 2027). In addition, **proposals for a technical regulation on ecodesign requirements for servers and data storage products** were prepared and submitted for government consideration.

At the same time, **substantial progress was achieved in standardisation**, which is essential for the future conclusion of an Agreement on Conformity Assessment and Acceptance of Industrial Products (ACAA). European standards for three priority groups of industrial goods (i.e., machinery, electromagnetic compatibility of equipment, and low-voltage electrical equipment) were adopted as national standards through translation. To ensure coherence of the national standards system, agreed lists of conflicting national standards were established, and in August 2025, the National Standardisation Body State Enterprise "UkrNDNC" cancelled national standards that contradicted European harmonised standards.

On 19 June 2025, Resolution № 703 of the Cabinet of Ministers of Ukraine "**On Certain Issues of Preferential Taxation, Declaration, and Customs Clearance of Certain Goods**" came into force, amending several regulatory acts in the field of customs regulation changes and adapting customs legislation to European standards.

On October 29, 2025, **the European Union and Ukraine reached an agreement to review their Deep and Comprehensive Free Trade Area (DCFTA)** to further enhance trade by streamlining customs procedures and progressively aligning Ukrainian laws, regulations, and standards with those of the EU.

FREE MOVEMENT FOR WORKERS

Further approximation in **social protection and labor mobility** was achieved through the adoption of Decree № 1372 of 1 September 2025 by the Ministry of Health, which approved **a Roadmap for implementing Regulation (EC) No. 883/2004 of 29 April 2004 on the coordination of social security systems and Directive 2011/24/EU of 9 March 2011 on patients' rights in cross-border healthcare**. The measure introduces a pathway toward universal health insurance and the future rollout of the European Health Insurance Card.

On 29 October 2025, the Cabinet of Ministers adopted Resolution № 1403 "**On the implementation of a pilot project to optimise and digitise social services in the field of employment,**" marking a new stage in the digitalisation of Ukraine's labour market. The resolution foresees the trial launch of the Unified Information and Analytical System "Obriy" by 31 December 2025, which will integrate all employment services into a single digital ecosystem. This experimental project, together with the earlier Resolution of the Cabinet of Ministers of Ukraine № 839 of 14 July 2025 "On amendments to some regulations of the Cabinet of Ministers regarding digitalisation of the State Employment Service's operations and improvement of its activities," formed part of the broader process of developing the State Employment Policy Strategy for the period by 2030 (*adopted by the Cabinet of Ministers on 7 January 2026*).

RIGHT OF ESTABLISHMENT AND FREEDOM TO PROVIDE SERVICES

With regard to the EU recommendations to Ukraine on the **right of establishment and freedom to provide services, in December 2025**, the government approved lists of minerals and components deemed strategically and critically important. It has also identified specific subsoil areas or mineral deposits that will be made available through electronic auctions to sell special permits for subsoil use, or through competitions to establish production-sharing agreements (PSAs), in compliance with the Ukraine Facility Plan. In August 2025, the Cabinet of Ministers **initiated a tender for a production-sharing agreement concerning the extraction and processing of metallic mineral resources at the Dobra Site deposit. A winner was selected in January 2026 to develop the Dobra lithium deposit site under the PSA mechanism.** This project offers unprecedented opportunities for Ukraine to enter the highly competitive and high-tech global lithium industry.

Further steps were taken to align **qualifications and skills** recognition with the European framework. On 11 June 2025, the Cabinet of Ministers **approved amendments to the approval of the National Qualifications Framework.** In August 2025, the draft Referencing Report of the National Qualifications Framework (NQF) to the European Qualifications Framework (EQF) was presented and approved at the third meeting of the Interagency Working Group on NQF–EQF referencing.

FREE MOVEMENT OF CAPITAL

The government has approved **a package of draft amendments to several legislative acts concerning Ukraine's accession to the Single Euro Payments Area (SEPA).** This marks a strategic step toward integration into the European financial system. The proposed laws aim to align Ukrainian legislation on anti-money laundering and counter-terrorist financing with the standards set by the European Union and the Financial Action Task Force (FATF). With these changes, Ukrainians and businesses will be able to make international euro transfers quickly, without excessive fees, and under standardised rules applicable to all SEPA member countries. The comprehensive package of draft laws, introduced to Parliament by the Cabinet of Ministers, outlines measures to establish a single register of bank accounts belonging to individuals and legal entities, in line with EU legislation. Additionally, it aims to strengthen regulations on the registration of beneficial owners for all types of corporate and legal entities in Ukraine, including trusts.

COMPANY LAW

To improve the functioning of collective management organisations and payment of royalties to rights holders on November 7, 2025, the Ministry of Economy, Environment, and Agriculture of Ukraine adopted a **Decree No. 1148 on approval of the regulations on the commission for accreditation of collective management organisations and the procedure for considering applications for their accreditation.** The adoption of this act aims to increase the transparency, accountability, and efficiency of the collective management system for intellectual property rights in line with European approaches.

INTELLECTUAL PROPERTY LAW

Ukraine also advanced alignment with the EU *acquis* in the field of intellectual property (IP) law. **Draft laws were developed to harmonise legislation on copyright and related rights, patents and utility models, trade marks, and trade secrets with EU law and submitted to the European Commission for assessment** (incl. “On Amendments to Certain Legislative Acts of Ukraine in the Field of Copyright and Related Rights to Provide Legal Regulation in Accordance with EU Acts”, “On Patents and Utility Models”, “On Protection of Rights to Trade Marks”, “On the Protection of Trade Secrets”).

The analytical basis for reforms was strengthened by the preparation and publication of the [report “State of Protection of Intellectual Property Rights in Ukraine for 2024”](#), proposals for improving the IP protection system, and a dedicated study on IP rights infringements in electronic commerce. Additionally, the Parliament passed a **law on veteran entrepreneurship**, which introduces changes regarding the protection of rights to inventions and utility models (taking effect from February 26, 2026).

At the institutional level, significant progress was achieved in **strengthening cooperation with the European Union Intellectual Property Office (EUIPO)** by supporting Ukrainian SMEs' participation in the EUIPO Small and Medium Enterprise (SME) Fund, integrating three Ukrainian universities into the Pan-European Seal Programme, ensuring participation in key EUIPO and EU-level events, and engaging international experts under the EU4IP project. Technical integration of national trademark data into the EU TMView system was successfully completed following user acceptance testing in July 2025. In parallel, enforcement efforts were reinforced through national awareness campaigns, stakeholder training, and systematic analysis of IP infringement statistics.

COMPETITION POLICY

The Antimonopoly Committee of Ukraine has prepared a **draft law of Ukraine “On the Restoration of Certain Provisions of the Law of Ukraine ‘On State Aid to Business Entities’** regarding the restoration of the effect of certain of its provisions and the specifics of their application during the legal regime of martial law”. The draft law, introduced to the Parliament by the Cabinet of Ministers on December 30, includes measures to improve the monitoring of state aid to economic entities and to ensure its compliance with competition laws. Specifically, it allows state aid to compensate for losses incurred due to extraordinary circumstances, provided there is a direct link between the circumstances and the resulting losses.

FINANCIAL SERVICES

The National Bank of Ukraine (NBU) restored the standard pre-war procedure for assessing banks' resilience to credit risk, reflecting the gradual return to regular supervisory practices. In December 2025, the NBU assessed the resilience of Ukraine's banks and banking system and issued [the final report “Resilience Assessment of Ukraine's Banks in 2025”](#). For the first time since the full-scale invasion, the resilience assessment included stress-testing under an adverse scenario.

In parallel, **the Deposit Guarantee Fund (DGF) strengthened financial safety mechanisms and continued to align Ukrainian legislation with EU legislation in the field of banking regulation**, including by developing regulatory acts governing the preparation of resolution plans for insolvent banks, such as DGF Executive Board Decision № 870 from August 25, 2025, approving the Procedure for implementing early response measures. Calculations to expand deposit guarantee coverage to include legal entities, in line with Directive 2014/49/EU, were conducted and discussed with the World Bank. DGF also conducted preliminary assessments of the potential impact of extending coverage to credit union members on the guarantee system.

CONSUMER AND HEALTH PROTECTION

Key legislative initiatives were developed in 2025 on **out-of-court settlement of consumer disputes, protection of collective consumer interests, and regulation of long-term holiday product and timeshare contracts**. A comprehensive analysis of Regulation (EU) 2017/2394 and the relevant EU directives was conducted, and further implementation steps for 2026–2027 were identified.

Systematic implementation of **Regulation (EU) 2023/988 was launched through the development of the concept for a new law on general product safety for non-food products and a comparative analysis of national legislation**.

In the healthcare sector, a secondary legislative act was adopted introducing a **modern approach to health risk assessment and ensuring the sanitary and epidemiological well-being of the population**.

KEY LEGISLATIVE ACTS ADOPTED

1. [Ministry for Development of Communities and Territories of Ukraine Decree No. 481/39/63-25 of 18 April 2025](#) – “On the Approval of the Technical regulation on energy labeling of refrigerating appliances with a direct sales function”.
2. [Cabinet of Ministers of Ukraine Resolution No. 512 of 2 May 2025](#) – “On approval of the Technical Regulation on ecodesign requirements for refrigerating appliances with a direct sales function”.

3. **Ministry of Health of Ukraine Decree No. 1372 of 1 September 2025** – “On approval of the Roadmap for the implementation of Regulation (EC) № 883/2004 of the European Parliament and of the Council of 29 April 2004 on the coordination of social security systems with regard to universal health insurance and the introduction of the European Health Insurance Card, and Directive 2011/24/EU of the European Parliament and of the Council of 9 March 2011 on the application of patients’ rights in cross-border healthcare”.
4. **Cabinet of Ministers of Ukraine Resolution No. 845 of 14 July 2025** – “On approval of lists of minerals and components of strategic and critical importance and lists of subsoil areas (mineral deposits) of strategic and (or) critical importance”.
5. **Cabinet of Ministers of Ukraine Draft Resolution of 26 August 2025** – “On approval of Technical Regulations on eco-design requirements for servers and data storage products”.
6. **Cabinet of Ministers of Ukraine Resolution No. 1630 of 10 December 2025** – “On approval of technical regulations for machinery”.
7. **Draft Law No. 14327 of 23 December 2025** – “On amendments to certain legislative acts of Ukraine to ensure compliance with European Union legislation and relevant criteria established by the European Payments Council, with a view to Ukraine’s accession to the Single Euro Payments Area (SEPA)”.
8. **Draft Law No. 14326 of 23 December 2025** – “On amendments to the Civil Code of Ukraine to ensure compliance with European Union legislation and the relevant criteria established by the European Payments Council, with a view to Ukraine’s accession to the Single Euro Payments Area (SEPA)”.
9. **Draft Law No. 14328 from 23 December 2025** – “On amendments to the Code of Ukraine on Administrative Offenses and the Criminal Code of Ukraine to ensure compliance with European Union legislation and the relevant criteria established by the European Payments Council, with a view to Ukraine’s accession to the Single Euro Payments Area (SEPA)”.
10. **Law of Ukraine No. 4563-IX of 31 July 2025** – “On veteran entrepreneurship”.
11. **Cabinet of Ministers of Ukraine Resolution No. 686 of 11 June 2025** – “On amendments to the Annex to the Resolution of the Cabinet of Ministers of Ukraine of November 23, 2011, No. 1341”.
12. **The National Bank of Ukraine Board Resolution No. 43 of 3 April 2025** – “On approval of the Regulation on the determination by Ukrainian banks of the minimum amount of exposures weighted for credit risk”.
13. **The National Bank of Ukraine Board Decision No. 156-pw of 6 May 2025** – “Regarding banks’ assessment of credit risk, preparation of business recovery plans, and development of risk management systems”.
14. Decision of the Executive Board of the Deposit Guarantee Fund № 870 of 25 August 2025 – “The procedure for early response measures”.
15. **Ministry of Economy, Environment and Agriculture of Ukraine Decree No. 1148 of 7 November 2025** – “On approval of the regulations on the Commission for Accreditation of Collective Management Organisations and the procedure for considering applications for accreditation of collective management organisations”.
16. **Draft Law No. 14345 of 30 December 2025** – “On amendments to the Law of Ukraine ‘On State Aid to Business Entities’ regarding the restoration of certain provisions, the specifics of their application during martial law, and the improvement of monitoring of state aid to business entities”.
17. **Ministry of Health of Ukraine Decree No. 1373 of 1 September 2025** – “On approval of the procedure for conducting Health Risk Assessment and ensuring sanitary and epidemiological well-being of the population, and for implementing preventive, screening, advisory and other measures based on the results of such assessment”.
18. **Cabinet of Ministers of Ukraine Resolution No. 1059 of 27 August 2025** – “On conducting a tender for the conclusion of a production sharing agreement for metallic mineral resources to be extracted and enriched within the Dobra Site deposit”.
19. **Cabinet of Ministers of Ukraine Order No. 14-r of 12 January 2026** – “On determining the winner of the competition for the conclusion of an agreement on the distribution of metal minerals to be extracted and enriched within the Dobra Site deposit”.

20. **Cabinet of Ministers of Ukraine Resolution No. 839 of 14 July 2025** – “On amendments to some regulations of the Cabinet of Ministers of Ukraine regarding digitalisation of the State Employment Service’s operations and improvement of its activities”.
21. **Cabinet of Ministers of Ukraine Resolution No. 1403 of 29 October 2025** – “On the implementation of a pilot project to optimise and digitise social services in the field of employment”.

CLUSTER 3: COMPETITIVENESS AND INCLUSIVE GROWTH

KEY ACHIEVEMENTS

DIGITAL TRANSFORMATION AND MEDIA

Ukraine improves **the cybersecurity capabilities of state information resources and critical information infrastructure and aligns national legislation with the NIS** (Network & Information Security Directive (EU) 2016/1148 (2016) **and NIS2** (Common Level of Cybersecurity across the Union Directive (EU) 2022/2555 (2022)). The Verkhovna Rada adopted the relevant Law No. 4336-IX on March 27, 2025. The Law provides for the creation of national information exchange systems and for responding to cyber incidents, determines the scope of response teams' tasks, the powers of competent authorities, and response mechanisms during crisis situations in the field of cybersecurity. The Law also introduces full-time positions for managers and cybersecurity specialists in state bodies and at critical infrastructure objects, and establishes a system for assessing cybersecurity status.

The implementation of the basic cyberprotection measures is among the essential steps made in improving the cybersecurity infrastructure, and to address that practical issue, the State Service for Special Communication and Protection of Information Administration issued the methodology recommendation for basic cybersecurity measures and approved this by the Decree as of January 30, 2025, No. 54.

In 2025, **the alignment of national legislation with the EU roaming acquis was completed**, and the technical requirements for providing electronic communications were met, enabling Ukraine's integration into the EU "Roam like at home" zone. The Law of Ukraine No. 4345-IX, adopted on April 15, 2025, serves as the legal background for that.

In order to ensure the implementation of the Law of Ukraine "On the Specifics of Providing Public (Electronic Public) Services" and in accordance with the Ukraine Plan under the Ukraine Facility, the Cabinet of Ministers of Ukraine approved the Action Plan for the digitalisation of state (public) services by 2026 (by Order No. 263-r dated 21 March 2025). The priority areas for state services digitalisation are: recovery, education, health care, services for veterans, services for military servicemen, e-social, and customs.

TAXATION

In order to meet IMF requirements and harmonise Ukraine's tax legislation with European standards in line with the country's EU accession commitments through implementing EU Council Directive 2021/514 and the OECD rules on reporting by digital platform operators, the government has introduced to the Parliament **a draft law, amending the Tax Code of Ukraine and the Law of Ukraine "On Banks and Banking Activities."** It introduces international automatic exchange of information on income generated through digital platforms. The bill includes provisions to encourage the de-shadowing of income earned by users of digital platforms and to enhance transparency in the digital economy. Its adoption is a prerequisite for Ukraine's accession to the international automatic exchange of tax information system and for further integration into the European Economic Area.

ECONOMIC AND MONETARY POLICY

In 2025, to ease currency restrictions, amendments were made to Resolution No. 18 of the National Bank, dated February 24, 2022, titled **"On the Operation of the Banking System During the Period of Martial Law."** These amendments were introduced through two resolutions of the National Bank's Board: No.

144, dated December 10, 2025 (effective from December 12, 2025), and No. 166, dated December 30, 2025 (effective from December 31, 2025). The first resolution expands the list of circumstances under which banks may conduct transfers abroad. This includes guarantees provided as security for the obligations of the electricity transmission system operator. Additionally, it allows the Ministry of Defense of Ukraine to perform specific currency transactions necessary for business trips outside Ukraine. The second resolution relaxes certain currency restrictions to implement legislation establishing the legal regime for Defense City residents. This aims to support the defense-industrial complex for residents of Defense City. Specifically, the National Bank has permitted the purchase of foreign currency for importing goods without taking into account the funds available in the accounts of Defense City residents. It also allows cross-border transfers from Ukraine under international interdepartmental agreements or for acquiring a share in the authorised capital of foreign legal entities. These transfers will be conducted under separate permits issued by the National Bank upon requests from the Ministry of Defense of Ukraine.

The government approved **the Strategy for Digital Development of the Public Finance Management System until 2030**. This strategy enhances the efficiency of planning, monitoring, and executing the budget, using modern digital tools that strengthen technical capacity in line with Enlargement Report requirements.

In order to ensure the sustainability and predictability of the state finance policy, to manage limited budgetary resources in a rational manner, and to take into account all key national priorities and Ukraine's European integration aspirations, on 27 June 2025, the Cabinet of Ministers of Ukraine approved **the Budget Declaration for 2026–2028**, developed jointly with the main spending units and following extensive consultations with the International Monetary Fund. The document defines the main parameters and guidelines for the medium-term budget policy, which will serve as the basis for the State Budget.

The government has also approved **the Medium-Term Public Debt Management Strategy for 2026–2028**. The strategy sets out three main objectives for debt policy for 2026–2028: increasing the share of grants and other non-debt financing to ensure the financing of the state budget; reducing debt risks by reducing the cost of debt, extending the maturity of debt obligations and optimising their structure; as well as supporting relations with investors and stimulating the development of the domestic government bond market as an instrument for economic recovery.

SOCIAL POLICY AND EMPLOYMENT

In 2025, the **Draft Law “On the Basic Principles of Housing Policy”** was registered in the Verkhovna Rada (on 13 January 2026, it was adopted by the Verkhovna Rada of Ukraine and submitted to the President of Ukraine for signature). This draft law establishes a foundation for comprehensive reform of housing policy and introduces systematic tools for its implementation. Specifically, it focuses on developing social and affordable rental housing, introducing social and affordable housing operators, and creating mechanisms to attract investment and facilitate public-private partnerships.

In 2025, Ukraine **updated its laws to make the purchase of social services with state funds more efficient. This change stems from Law No. 3728-IX** (passed in May 2024). Under these new rules, the government recently introduced a pilot program (Resolution of the Cabinet of Ministers No. 764 from June 25, 2025) specifically designed to provide better development and care of children with disabilities.

In line with the Ukraine Facility, the government continued **to reform the social benefits system and to implement a social service provision system to improve targeting, relevance, and sustainability**. The Cabinet of Ministers of Ukraine initiated a draft law amending certain laws on the provision of basic social assistance to ensure effective protection of families against the risk of poverty (reg. No. 14051 from September 18, 2025).

ENTERPRISE AND INDUSTRIAL POLICY

In 2025, progress has been achieved in **the deregulation and digitalisation of permitting procedures** to further improve the business environment and investment climate in line with the Ukraine Plan under the Ukraine Facility. In particular, following the adoption of Cabinet of Ministers Resolution No. 795 “On the Implementation of the First Stage of the Pilot Project for the Introduction of the Unified State Electronic

System of Permits (ePermit)” in 2024, the introduction of **the ePermit** was launched as an important step in the digitalisation of public services in line with the Enlargement Report recommendations. To date, the ePermit has already been introduced for the submission of declarations of conformity of the material and technical base. In addition, services related to extending settlement deadlines for external economic activity, as well as the veterinary licensing procedure using artificial intelligence (AI), are currently undergoing beta testing. The newly introduced AI module enables automated document verification, contributing to more efficient and user-friendly public service delivery, reducing unnecessary administrative burden, and ensuring full compliance with best practices in data protection.

In line with the Ukraine Plan, **the regulatory framework governing the transfer of licenses and permits during organisational changes was enhanced through two key legislative updates in 2025.** The first update, the Law “On the Peculiarities of Regulation of the Activities of Legal Entities of Certain Organisational and Legal Forms in the Transition Period and Associations of Legal Entities” enacted on January 9, 2025, focused on the transition period for specific organisational-legal forms. The second update amended the Law «On the Licensing System in the Field of Economic Activity» to ensure alignment with the Administrative Procedure reforms adopted in late 2024.

SCIENCE AND RESEARCH

The implementation **of the Horizon Europe** initiative continued. In 2025, a national network of 22 National Contact Points (NCPs) was functioning according to the Decree of the Ministry of Education and Science of Ukraine No. 838 of 13 June 2024 “On the Approval of the List of National Contact Points” with amendments made by the Ministry of Education and Science Decree No. 405 of 4 May 2025.

For the functioning of these National Contact Points in 2025, the Ministry of Education and Science of Ukraine issued the Decree No. 61 as of January 17, 2025 “On the Financing in 2025 of the National Contact Points of the European Union Framework Programme for Research and Innovation ‘Horizon Europe’ and the Research and Training Programme of the European Atomic Energy Community (2021–2025), complementary to Horizon Europe”, by which it approved the allocation of funds for the operation of the network of 22 NCPs in 2025, amounting to UAH 11 million (UAH 500 thousand per NCP).

EDUCATION AND CULTURE

Following the implementation of the Ukraine Facility indicators, **the Law of Ukraine “On Preschool Education”**, No. 3788-IX, as of June 6, 2024, became effective on January 1, 2025. This Law defines the following areas: guarantees of access to preschool education for children of early and preschool age; fair rules for the functioning of educational entities in the market of educational services in the field of preschool education; decent working conditions for employees in the field of preschool education; the rules for the functioning of a flexible and efficient network of preschool education providers. The required bylaws were approved and adopted in 2025 to ensure preschool education institutions function in accordance with the specified law.

The Law of Ukraine “On Vocational Education” as of August 21, 2025, No. 4574-IX, was adopted and entered into force on September 12, 2025. The Law is among the Ukraine Facility indicators in the area of Human Capital reforms. It establishes fair guidelines for how educational entities operate in the vocational education market; it expands the institutional capacity of these entities to deliver both formal and non-formal vocational education; and it clearly defines the relationships among vocational education institutions and their national, local, and international stakeholders to support the sustainable development of human capital in Ukraine.

To meet the Enlargement Report requirements, an action plan for the mechanism for collecting, analysing, and exchanging statistical data for education and training purposes has been developed, with implementation underway to optimise the network of education institutions. **The Roadmap for Harmonising the System of Educational Statistics Indicators of Ukraine with EU standards** was adopted by the Ministry of Education and Science of Ukraine by Decree No. 1010, dated July 15, 2025.

The Strategy for the Development of Ukrainian Culture for the period up to 2030 was adopted by the Order of the Cabinet of Ministers of Ukraine No. 293-r, as of March 28, 2025. The strategy focuses on the

following priority goals: preservation, safeguarding and promotion of cultural heritage and properties of Ukrainian people as an integral part of common European cultural area, preservation of national remembrance; rendering of high-quality and accessible cultural services and opportunities for creative self-realisation of people; capacity building of Ukrainian cultural institutions to enhance accessibility, share the best practices of cultural participation, and strengthen international cultural relations; support to creative industries sector as a driver of social innovation and employment, enhancement of institutional capacities of creative industries.

CUSTOMS UNION

In 2025, the Cabinet of Ministers of Ukraine supported **the draft Customs Code of Ukraine** (new edition), developed by the Ministry of Finance together with the State Customs Service, which implements provisions of EU law in the customs sphere. In addition, in August 2025, the draft Customs Code of Ukraine was submitted to the European Commission for assessment. The few required bylaws were adopted in 2025 to implement the provisions of the Law of Ukraine “On Amendments to the Customs Code of Ukraine Regarding the Implementation of Certain Provisions of the EU Customs Code” as of 22 August 2024, No. 3926-IX, which entered into force on April 19, 2025.

The State Customs Service has improved its administrative capabilities by adopting a competency-based approach to personnel management. Decree No. 165, issued by the State Customs Service on February 25, 2025, approved the Catalog of Professional Development Programs for Customs Officials for the year 2025. This catalog of training programs was created with consideration of European practices in professional training, specifically referencing the EU Customs Competency Framework and the List of Customs Competencies and Their Levels for Category B and C Civil Service Positions within Customs Authorities.

Additionally, **the State Customs Service is actively promoting the Authorised Economic Operator (AEO) program** by disseminating information through various channels. This includes providing detailed explanations to interested parties and organising seminars, roundtable discussions, and consultations with business representatives and their associations.

KEY LEGISLATIVE ACTS ADOPTED

1. **[The Law of Ukraine No. 4336-IX of 27 March 2025](#)** – “On amendments to certain Laws of Ukraine on protection of the information and cybersecurity of state information resources, objects of the critical information infrastructure”.
2. **[State Service Administration for Special Connection and Protection of the Information Decree No. 54 of 30 January 2025](#)** – “On approval of the basic cyberprotection measures and Methodological Recommendations on basic cybersecurity measures implementation”.
3. **[The Law of Ukraine No. 4345-IX of 15 April 2025](#)** – “On amendments to Certain Laws of Ukraine on implementation of the European Union Acquis regarding electronic communication”.
4. **[Draft Law No. 14025 of 9 September 2025](#)** – “On amendments to the Tax Code of Ukraine and the Law of Ukraine ‘On Banks and Banking Activities’ regarding the introduction of international automatic exchange of information on income received through digital platforms”.
5. **[Cabinet of Ministers of Ukraine Resolution No. 1716 of 24 December 2025](#)** – “On Medium-term strategy for public debt management for 2026–2028”.
6. **[Draft Law No. 12377 of 6 January 2025](#)** – “On the basic principles of housing policy”.
7. **[Cabinet of Ministers of Ukraine Order No. 263-r of 21 March 2025](#)** – “On approval of the Action Plan regarding digitalisation of the public services by 2026”.
8. **[Cabinet of Ministers of Ukraine Resolution No. 764 of 25 June 2025](#)** – “On implementation of the experimental project on procurement of the social services on complex development and care of children with disabilities”.
9. **[The Law of Ukraine No. 4196-IX of 9 January 2025](#)** – “On the peculiarities of regulation of the activities of legal entities of certain organisational and legal forms in the transition period and associations of legal entities”.
10. **[Ministry of Education and Science of Ukraine Decree No. 61 of 17 January 2025](#)** – “On the financing

in 2025 of the National Contact Points of the European Union Framework Programme for Research and Innovation 'Horizon Europe' and the Research and Training Programme of the European Atomic Energy Community (2021–2025), complementary to Horizon Europe”.

11. **[Ministry of Education and Science of Ukraine Decree No. 1010 of 15 July 2025](#)** – “On approval of the Roadmap for harmonising the system of educational statistics indicators of Ukraine with EU Standards”.
12. **[The Law of Ukraine No. 3788-IX of 6 June 2024](#)** – “On preschool education”.
13. **[The Law of Ukraine No. 4574-IX of 21 August 2025](#)** – “On vocational education”.
14. **[Cabinet of Ministers of Ukraine Resolution No. 819 of 14 July 2025](#)** – “On certain issues of distribution and redistribution of the educational subvention for 2025”.
15. **[Cabinet of Ministers of Ukraine Order No. 293-r of 28 March 2025](#)** – “On approval of the Culture Development Strategy in Ukraine by 2030 and approval of the Action Plan for its implementation in 2025-2027”.
16. **[Cabinet of Ministers of Ukraine Resolution No. 437 of 15 April 2025](#)** – “On amendments to the Resolution of the Cabinet of Ministers of Ukraine as of 21 October 2020 No. 971 and the repeal of the Order of the Cabinet of Ministers of Ukraine as of 1 March 2007 No. 78”.
17. **[Cabinet of Ministers of Ukraine Resolution No. 434 of 15 April 2025](#)** – “On amendments to the Resolutions of the Cabinet of Ministers of Ukraine as of 27 March 2013 No. 295 and as of 4 December 2013 No. 879”.
18. **[Cabinet of Ministers of Ukraine Resolution No. 411 of 11 April 2025](#)** – “On amendment to the regulations on customs declarations”.

CLUSTER 4: THE GREEN AGENDA AND SUSTAINABLE CONNECTIVITY

KEY ACHIEVEMENTS

In Cluster 4, Ukraine has made tangible progress in advancing its energy, environment, and transport reforms in line with the Enlargement Report recommendations and Ukraine Facility indicators.

ENERGY SECTOR

Ukraine has been working on updating the National Energy and Climate Plan. In January 2026, the Government approved [the Procedure for the Preparation of the National Energy and Climate Plan](#), which establishes the mechanism for the update.

The Government also adopted a **Roadmap and Action Plan to separate the renewable energy surcharge from the electricity transmission tariff**, developed by the NEURC in the framework of reform obligations under the Ukraine Plan. The implementation of the Roadmap and Action plan is currently underway through the coordinated efforts of all competent authorities.

Electricity market integration with the EU was advanced through the full adoption of the **secondary regulatory framework under the REMIT Law**, complemented by several National Energy and Utilities Regulatory Commission (NEURC) resolutions that improved oversight, transparency, and enforcement. The NEURC has also coordinated the implementation of the IT platform, providing electricity market participants with the necessary digital tools to submit the REMIT compliance information to the Regulator. The platform (now in testing mode) was designed to comply with information security requirements related to the ongoing war conditions. Starting on June 13, 2025, NEURC publishes aggregated information on the electricity and natural gas markets every ten days on its official website.

Ukraine is moving forward with the implementation of the acquis EU on energy efficiency by adopting **the state targeted economic program for the energy modernisation of heat-generating enterprises up to 2030**.

In the context of energy reforms implemented by Ukraine according to its international obligations, it is worth noting a completed reform indicator that provides initial preconditions for future reform implementation. The Ministry of Energy has developed a Draft Law of Ukraine "On Amendments to the Law of Ukraine "On the Natural Gas Market". It aims to implement Regulation (EU) No. 2017/1938 of the European Parliament and of the Council of 25 October 2017 concerning measures to safeguard security of gas supply.

ENVIRONMENT AND CLIMATE AGENDA

Ukraine has **restored the mandatory monitoring, reporting, and verification system for greenhouse gas emissions**, and adopted **the environmental control reform strategy** along with its implementing action plan.

The Government also approved an **action plan for the establishment of a national emissions trading system**. On critical raw materials, the State Geological Survey launched an online [Investment Atlas](#) of projects for the extraction of critical raw materials to attract private capital, and a [report on the verification of Critical Raw Material](#) reserves of Ukraine was published on the State Geological Portal.

For the implementation of the climate change acquis, the **2nd Nationally Determined Contribution of Ukraine to the Paris Agreement** was adopted by the Government in October 2025.

Some progress was made in **preventing deforestation and forest degradation** in line with European requirements. The Government adopted a resolution on implementing an experimental project in this area, aimed at ensuring compliance with EU requirements for granting Ukrainian timber and timber products access to the European market.

TRANSPORT SECTOR

The Law “On the Motor Transport Services Market in Ukraine” was adopted to align Ukrainian legislation with EU acquis. The Government also adopted Technical regulation on machinery, which is based on the relevant EU acquis.

KEY LEGISLATIVE ACTS ADOPTED

1. [Cabinet of Ministers of Ukraine Order No. 612-r of 25 June 2025](#) – “On approval of the Roadmap for separating the renewable energy surcharge from the tariff for electricity transmission services and the action plan for implementing the Roadmap for separating the renewable energy surcharge from the tariff for electricity transmission services for 2025 and 2026”.
2. [National Energy and Utilities Regulatory Commission Resolution No. 594 of 22 April 2025](#) – “On procedure for investigating abuses in the wholesale energy market”.
3. [National Energy and Utilities Regulatory Commission Resolution No. 706 of 13 May 2025](#) – “On procedure for registration of wholesale energy market participants”.
4. [National Energy and Utilities Regulatory Commission Resolution No. 822 of 3 June 2025](#) – “On procedure (methodology) for determining the amount of fines imposed by NEURC”.
5. [Ministry of Environmental Protection and Natural Resources of Ukraine Decree No. 263 of 10 February 2025](#) – “On the approval of the rules for the technical operation of landfills, termination of operation, reclamation, and maintenance of landfills after their closure”.
6. [Cabinet of Ministers of Ukraine Order No. 146-r of 21 February 2025](#) – “On the approval of an action plan for the establishment of a national emissions trading system”.
7. [Ministry for Development of Communities and Territories of Ukraine Decree No. 1154 of 16 July 2025](#) – “On ensuring the provision of equipment and supplies aimed at protecting crew members’ health”.
8. [Cabinet of Ministers of Ukraine Order No. 625-r of 25 June 2025](#) – “On approval of the Strategy for reforming the system of state supervision (control) in the field of environmental protection, rational use, reproduction, and protection of natural resources for the period until 2029, and approval of the operational plan of measures for its implementation in 2025-2027”.
9. [Cabinet of Ministers of Ukraine Order No. 1172-r of 29 October 2025](#) – “On approval of the second Nationally Determined Contribution (NDC) to the Paris Agreement”.
10. [Cabinet of Ministers of Ukraine Order No. 1083-r of 1 October 2025](#) – “On the approval of the State Target Economic Program for the Energy Modernisation of Heat Energy Producing Enterprises in State or Municipal Ownership for the period up to 2030”.
11. [Law of Ukraine No. 4187-IX of 8 January 2025](#) – “On amendments to certain Laws of Ukraine regarding the restoration of greenhouse gas emissions monitoring, reporting, and verification”.
12. [Cabinet of Ministers of Ukraine Resolution No. 1552 of 28 November 2025](#) – “On the implementation of a pilot project to introduce European Union law (EU acquis) on preventing deforestation and forest degradation with regard to information on goods made from wood and sold under customs export procedures”.
13. [Cabinet of Ministers of Ukraine Resolution No. 1630 of 10 December 2025](#) – “On the approval of the Technical regulation on machinery”.
14. [Law of Ukraine No. 4337-IX of 27 March 2025](#) – “On amendments to the Law of Ukraine ‘On Motor Transport’ regarding the improvement of regulation of the market for passenger and freight transport services by motor transport”.
15. [Cabinet of Ministers of Ukraine Resolution No. 3 of 2 January 2026](#) – “On the approval of the procedure for the preparation of the National Energy and Climate Plan”.

CLUSTER 5: RESOURCES, AGRICULTURE AND COHESION

KEY ACHIEVEMENTS

AGRICULTURE AND RURAL DEVELOPMENT

Ukraine advanced in EU acquis alignment and sector governance. An **automated public monitoring system for land relations (within the State Land Cadastre)** was put *into operation*, alongside a geoinformation system for mass land assessment. A **long-term plan for the development of Ukraine's irrigation complex until 2050** was approved, providing a strategic framework for rehabilitation, modernisation, and reconstruction of irrigation infrastructure.

Ukraine also strengthened the policy framework for state agricultural support: **the Law on amendments to certain laws on organisational principles of support in the agrarian sector** was adopted and entered into force in 2025, reinforcing the EU-oriented design of future support instruments, digitalisation, and channeling support through the State Agrarian Register.

In parallel, sector-specific EU-alignment measures progressed, including adoption of updated national requirements for olive oils and approval of methodological requirements for **forage crop seed**; in addition, updated methodological requirements for **cereal seeds** and **seed potatoes** were adopted in 2025 to better align quality standards with European approaches.

FOOD SAFETY, VETERINARY AND PHYTOSANITARY POLICY

Ukraine continued digitalisation and strengthened official control capacities. Progress continued on electronic phytosanitary certification and integration-related processes, while key regulatory instruments were adopted to support risk management and controls. Requirements for launching a **rapid alert/notification approach for threats related to food and feed were approved, and methods for sampling and laboratory testing to determine levels of plant toxins in food products for state control purposes** were adopted.

Regarding genetically modified organisms (GMO), the Government adopted implementing acts establishing the **procedure for maintaining the State GMO Register** and for **state registration of GMOs**, supporting implementation of the GMO framework law through secondary legislation.

Furthermore, traceability and hygiene-related regulatory steps were taken through the adoption of acts on **traceability requirements for animal by-products** and amendments to **hygienic requirements for animal-origin food products**.

FISHERIES AND AQUACULTURE

Ukraine strengthened the regulations and compliance with the EU recommendations. The **Law on ensuring traceability of aquatic bioresources** and/or products produced from aquatic bioresources was adopted, supporting alignment with EU principles on traceability and control.

Institutional and digital governance in the sector was also advanced through the Government approval of the updated framework for the **Unified State Electronic Fisheries Management System ("eFishery")**.

REGIONAL POLICY AND COORDINATION OF STRUCTURAL INSTRUMENTS

Ukraine continued building a cohesive, multi-level governance framework for recovery and development. **The Law aimed at ensuring legality and transparency in local self-government** was adopted (as part of the territorial governance reform agenda).

The Government modernised **the State Regional Development Fund** framework and approved an

action plan for 2025–2027 to implement the State Regional Development Strategy for 2021–2027.

To support recovery, Government decisions in 2025 allocated funds from the **Fund for the Elimination of the Consequences of Armed Aggression** for reconstruction and modernisation needs.

In addition, the Government defined the **list of functional types of territories and indicator requirements** for classifying territories by functional type – an important step toward evidence-based regional policy and cohesion planning.

KEY LEGISLATIVE ACTS ADOPTED

1. [Law of Ukraine No. 4341-IX of 27 March 2025](#) – “On hops and hop products”.
2. [Cabinet of Ministers of Ukraine Order No. 280-r of 25 March 2025](#) – “On approving the long-term plan for the development of Ukraine’s irrigation complex until 2050”.
3. [Law of Ukraine No. 4619-IX of 8 October 2025](#) – “On amendments to certain laws of Ukraine on the organisational principles of support in the agrarian sector”.
4. [Ministry of Agrarian Policy and Food of Ukraine Decree No. 333 of 27 January 2025](#) – “On approving requirements for olive oils and establishing rules for compliance checks with marketing standards and laboratory methods”.
5. [Ministry of Agrarian Policy and Food of Ukraine Decree No. 1535 of 27 March 2025](#) – “On approving methodological requirements in seed production for preserving variety and sowing qualities of forage crop seeds”.
6. [Ministry of Economy, Environment and Agriculture of Ukraine Decree No. 813 of 20 October 2025](#) – “On approving methodological requirements in seed production for preserving variety and sowing qualities of cereal sSeeds”.
7. [Ministry of Economy, Environment and Agriculture of Ukraine Decree No. 931 of 27 October 2025](#) – “On amendments to methodological requirements in seed production for preserving variety and sowing qualities of seed potatoes”.
8. [Ministry of Agrarian Policy and Food of Ukraine Decree No. 478 of 30 January 2025](#) – “On approving requirements for introducing the rapid alert system for threats related to food and feed”.
9. [Ministry of Agrarian Policy and Food of Ukraine Decree No. 361 of 28 January 2025](#) – “On approving methods for sampling and laboratory testing to determine levels of plant toxins in food products for state control purposes”.
10. [Cabinet of Ministers of Ukraine Resolution No. 451 of 15 April 2025](#) – “On approving the procedure for maintaining the State Register of Genetically Modified Organisms”.
11. [Cabinet of Ministers of Ukraine Resolution No. 584 of 21 May 2025](#) – “On some issues of state registration of genetically modified organisms”.
12. [Ministry of Economy, Environment and Agriculture of Ukraine Decree No. 789 of 17 October 2025](#) – “On approving traceability requirements for animal by-products”.
13. [Ministry of Economy, Environment and Agriculture of Ukraine Decree No. 798 of 20 October 2025](#) – “On amendments to the Decree of the Ministry of Agrarian Policy and Food of Ukraine No. 813 of 20 October 2022 on hygienic requirements for production and circulation of animal-origin food products”.
14. [Law of Ukraine No. 4398-IX of 30 April 2025](#) – “On ensuring the traceability of aquatic bioresources and/or products produced from aquatic bioresources”.
15. [Cabinet of Ministers of Ukraine Resolution No. 1109 of 8 September 2025](#) – “On approving the procedure for the functioning, data population and maintenance of the Unified State Electronic Fisheries Management System ‘eFishery’”.
16. [Law of Ukraine No. 4677-IX of 5 November 2025](#) – “On amendments to certain legislative acts of Ukraine as regards ensuring legality and transparency in the activities of local self-government bodies”.
17. [Cabinet of Ministers of Ukraine Resolution No. 971 of 13 August 2025](#) – “On some issues of the State Regional Development Fund”.
18. [Cabinet of Ministers of Ukraine Order No. 1047-r of 25 September 2025](#) – “On approving the Action Plan for 2025–2027 to implement the State Regional Development Strategy for 2021–2027”.

19. **Cabinet of Ministers of Ukraine Resolution No. 251 of 7 March 2025** – “On the allocation of funds from the fund for the elimination of the consequences of armed aggression for the implementation of a pilot project to restore settlements affected by the armed aggression of the Russian Federation”.
20. **Cabinet of Ministers of Ukraine Resolution No. 412 of 11 April 2025** – “On the allocation of funds from the fund for the elimination of the consequences of armed aggression for the construction and restoration of infrastructure facilities, residential and public buildings, public buildings and structures”.
21. **Cabinet of Ministers of Ukraine Resolution No. 570 of 16 May 2025** – “On allocation of funds from the fund for the elimination of the consequences of armed aggression”.
22. **Cabinet of Ministers of Ukraine Resolution No. 1493 of 19 November 2025** – “On defining the list of functional types of territories and indicator requirements for classifying territories into different functional types”.
23. **Cabinet of Ministers of Ukraine Resolution No. 774 of 27 June 2025** – “On approving the Budget Declaration for 2026–2028”.

CLUSTER 6: EXTERNAL RELATIONS

KEY ACHIEVEMENTS

Ukraine demonstrates a high level of political commitment and significant progress in aligning its legislation with the EU acquis in the area of external relations.

Ukraine maintains an active political dialogue with the European Union and its Member States, including close engagement in deepening cooperation on foreign and security policy. Ukraine regularly participates in international human rights forums and implements policies based on the principles of gender equality, in line with the EU Action Plan on Human Rights and Democracy and the Action Plan on Women, Peace and Security (2020–2027).

Ukraine's alignment with statements by the High Representative on behalf of the EU and Council decisions on sanctions was at 99% (as of October 2025).

Ukraine continues to deepen its cooperation with the Office of the Prosecutor of the International Criminal Court (ICC) to strengthen the investigation of war crimes and other international crimes. Following the ratification of the Rome Statute, Ukraine became a full State Party to the ICC on 1 January 2025.

On the common commercial policy, Ukraine continued to coordinate its positions and align its policies closely with those of the EU, including within the World Trade Organisation (WTO) and its Dispute Settlement Body. In February 2025, Ukraine successfully completed the second review of its trade policies and practices within the WTO.

KEY LEGISLATIVE ACTS ADOPTED

1. **[Decree of the President of Ukraine No. 422/2025 On the Decision of the National Security and Defense Council of Ukraine of 27 June 2025](#)** - "On the synchronisation of sanctions pressure by Ukraine, the European Union, and other G7 Members on the Russian Federation and related entities."
2. **[Cabinet of Ministers of Ukraine Resolution No. 921 of 30 July 2025](#)** - "On amendments to the Resolutions of the Cabinet of Ministers of Ukraine of 30 November 2016 No. 888 and of 30 August 2022 No. 967".



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